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EXHIBIT 1

	Page 1			
1	UNITED STATES DISTRICT COURT			
_	DISTRICT OF SOUTH CAROLINA			
2	GREENVILLE DIVISION			
_	X			
3				
_	EDEN ROGERS and			
4				
_	BRANDY WELCH,			
5				
_	Plaintiffs,			
6	0.00 0.10 0.15.00			
_	vs. CASE NO. 6:19-cv-01567-TMC			
7	INTER CHARGO DEDARMENT OF HEATEN			
	UNITED STATES DEPARTMENT OF HEALTH			
8 9	AND HUMAN SERVICES;			
9	ALEX AZAR, in his official capacity as SECRETARY of the UNITED STATES DEPARTMENT OF			
10	HEALTH AND HUMAN SERVICES;			
11	ADMINISTRATION FOR CHILDREN AND FAMILIES;			
12	·			
12	LYNN JOHNSON, in her official capacity as ASSISTANT SECRETARY of the ADMINISTRATION FOR CHILDREN AND			
13				
14	FAMILIES;			
14	SCOTT LEKAN, in his official capacity as PRINCIPAL DEPUTY ASSISTANT SECRETARY of the ADMINISTRATION			
15	FOR CHILDREN AND FAMILIES;			
16	HENRY MCMASTER, in his official capacity as			
10	GOVERNOR of the STATE OF SOUTH CAROLINA;			
17	GOVERNOR OF the STATE OF SOUTH CAROLINA,			
- '	MICHAEL LEACH, in his official capacity as STATE			
18	DIRECTOR of the SOUTH CAROLINA DEPARTMENT OF SOCIAL			
-0	SERVICES,			
19				
	Defendants.			
20	X			
	VIDEOTAPED			
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	(APPEARING VIA VIRTUAL ZOOM)			
22	·			
	DATE: June 3, 2021			
23				
	TIME: 9:27 AM			
24				
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25	(APPEARING VIA VIRTUAL ZOOM)			

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		Page 4
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4		(Appearing Via Virtual Zoom)
5		(INDEX AT REAR OF TRANSCRIPT)
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Page 18 1 to make it clear which is which in my questions. 2 Α. Thank you. I appreciate that. 3 0. Just a little bit of background Sure. 4 about you I'd like to go through. What -- what 5 sort of educational degrees do you hold? I hold a Bachelor of Science degree in 6 7 Criminal Justice, a Bachelor's of Social Work 8 degree, Master's of Education in Rehabilitation 9 Counseling. 10 I'll just take those one at a Q. Okay. 11 Your Bachelor of Science in Criminal 12 Justice, from what school did you get that degree? 13 Α. From the University of South Carolina, 14 Columbia. 15 Q. And what year was that? 16 1987. Α. 17 Okay. And then you also said Q. 18 Bachelor's of Social Work. When -- what school did 19 you attain that degree from? 20 That is from -- gosh, I'm drawing a Α. 21 That was in 1991, I believe. blank. 22 Q. Okay. And then the last one, Master's 23 of Education in Rehabilitation Counseling, from 24 what institution did you get that degree from? 25 University of South Carolina, Columbia. Α.

Page 19 1 Q. And in what year? 2 Α. 2001. 3 0. Okay. 4 Α. Yeah. 5 0. Great. And for how long have you been employed by DSS? 6 7 Α. About 25 years. 8 0. Okay. And what is -- what is your 9 current position there? 10 My current position is director of Α. 11 child welfare and licensing. 12 And can you just describe for me sort Q. 13 of in broad strokes what your responsibilities are 14 in that role. 15 In that role I'm responsible for Α. Sure. 16 staff across the state who are licensing foster 17 family homes who are supporting foster families, 18 also staff who license families with the child 19 placing agencies and also license child placing 20 agencies themselves as well as group homes 21 throughout the state. 22 Q. So you're -- and how long have you held 23 that position? 24 I've been in this current role since Α. 25 2011.

- Q. And before that, what was your position at DSS?
- A. Before that I was working as a -- in our specialized foster home services program, so a program manager that was responsible for the public therapeutic child welfare foster care licensing for the agency and then it rolled into the state office, statewide management.
- Q. Okay. And you said therapeutic foster care, I believe. What does therapeutic foster care mean?
- A. So therapeutic are classification for children that have more specific care needs than what will be considered standard over day-to-day care needs for children. So it could be children with complex medical care needs, with classifications for diagnoses of behavioral conditions or disorders, so those children that would require more than what you would do for any child on a day-to-day basis.
- Q. Okay. And for those children who don't fall into that category, is that type of foster care, is that sometimes referred to as nontherapeutic foster care?
 - A. That is correct.

- Q. Okay. So in that position, that was from 2001, how long did that run back for?
- A. A few years. I don't have my resume in front of me for these specific dates, but just a few years. Probably maybe four years or so in that role or capacity.
- Q. Okay. And then was there another -- was there another position before that that you served at DSS?
- A. Sure. Adoption administrator and then also did technical assistance for DSS in terms of foster care working with counties and regions around foster care issues. And then again the adoption administrator, so served a region of the state where we provided adoption specific services for applicants who were wanting to be approved for adoption purposes.
- Q. Okay. And was that -- have we touched on all of the roles that you've had at DSS in your tenure there or are there others?
- A. I also served as a foster care worker with the Department and then prior to that I worked in economic services, which were financial services for applicants.
 - Q. When you say a foster care worker, what

does that role entail?

- A. So with the foster care worker, there was a caseload that I managed of children who were in out-of-home placements, i.e. foster care, and would visit them on a regular basis to ensure that the services were being provided to them per their treatment plan.
- Q. So that was a caseworker type role where you were assigned to particular children?
 - A. That is correct.
- Q. Okay. Great. And then before you were employed at DSS, where were you employed prior to that?
- A. I was with DSS and then I left and went to one of the private therapeutic foster care agencies with South Carolina MENTOR, and then I also worked with the state Department of Mental Health and then came back to the Department.
- Q. Okay. And what was your -- what were your responsibilities when you worked for South Carolina MENTOR?
- A. With South Carolina MENTOR I was a case manager for a caseload of children with complex medical care needs and so I facilitated or coordinated services delivery for them, supported

that each of those CPAs received from -- in South Carolina for the years 2017 through much of 2020. Does that sound right to you?

A. It does.

- Q. And if you just -- if you take a look at the names of the CPAs listed there, does that appear to be a complete list of the state contracted CPAs in South Carolina?
- A. I can't speak to all of the state contracted facilities. That's not a part of -- my responsibility is whether agencies are contracted, but this does show some of the agencies that are licensed by the Department and some that are paid for services.
- Q. Okay. Are there any CPAs that are licensed by the Department that you -- that come to mind that you don't see on that list?
 - A. Yes.
 - Q. And which are those?
- A. Let's see. Well, there are -- let me say that JusticeWorks Behavioral Care is not licensed by the Department so -- you know, there may be a contract that I'm not aware of, but that agency is not licensed by DSS. So there are newer agencies that have been licensed by the Department

Page 29 1 that's not on this list, like Oasis of Hope I 2 believe is one, so there have been newer agencies 3 licensed since this list that's not included here. 4 Q. Okay. 5 Α. This list are licensed except for the JusticeWorks mentioned as well as LifeShare. 6 7 LifeShare is also not licensed -- not a licensed CPA? 8 9 LifeShare Management Group is not 10 licensed by South Carolina DSS. 11 Okay. And there's a CPA that we've 0. 12 come across that's called The MENTOR Network. I 13 didn't see that on this list. Is that a licensed South Carolina CPA? 14 15 Α. They are. 16 And any others that come to mind that Ο. 17 are licensed CPAs that don't show up on this chart? 18 The South Carolina MENTOR is on the Α. 19 chart. 20 So The MENTOR Network --0. 21 Α. It's on Page 2. 22 Q. Okay. So The MENTOR Network and South 23 Carolina MENTOR, that's the same thing? 24 That is correct. Α. 25 Got it. Ο.

Page 30 1 Yeah, for South Carolina, it's South Α. 2 Carolina MENTOR, but it is part of The MENTOR 3 Network. 4 Got it. Okay. Thank you. So from Ο. 5 this list -- so -- let me back up a second. Is South Carolina divided into regions 6 7 for purposes of DSS's work? 8 Α. Yes, they are. 9 Q. Okay. And what region is the Greenville area a part of? 10 11 Greenville is a part of the upstate Α. 12 region. 13 Q. Is that also referred to as Region 1? 14 Α. Previously it was referred to as 15 Region 1. 16 Okay. But now you call it the upstate Q. 17 region? Α. 18 That is correct. 19 If I -- I'll try to call it Q. Okay. 20 that, but if I say Region 1, you'll understand that 21 that's what I'm talking about? 22 Α. I will, yes. 23 Great. And can we -- can you run down 24 the list for me and let me know which of these CPAs 25 on the list here were -- are Region 1 -- or, sorry,

I already messed up, upstate region CPAs?

- A. Can I also just mention that although some of these are located in the upstate, they also work statewide. Okay?
 - O. Yes.

- A. So --
- Q. Okay.
- A. So Church of God Home For Children are in the upstate, Connie Maxwell. Epworth Children's Home has a presence in the upstate. Family Preservation is statewide, so is Growing Home. Crosswell is Pee Dee. Miracle Hill Ministry, upstate. New Foundations Home for Children, upstate. Nightlight Christian Adoptions, upstate. South Carolina Youth Advocate, statewide, so if somehow you want to classify that.

South Carolina MENTOR is statewide.

Southeastern, upstate. Tamassee, upstate.

Thornwell, upstate. The Bair Foundation is statewide but has an upstate presence. SAFY, which is the same as Specialized Alternatives For Youth, so it's listed out here a couple different ways, they are statewide but has an upstate presence.

The Bair Foundation, statewide, has an upstate presence as well.

Page 32 Okay. Great. So you said -- I think Q. you called it SAFY, is that the -- how it's pronounced? Α. Yes. That's it. That's the acronym, but it's Specialized Alternatives For Youth. And there's three lines I think that look like they all refer to that CPA in some capacity, right? There's SAFY, Inc., SAFY of South Carolina, Inc. and Specialized Alternatives For That got cut off of it. So is that Children. all -- are those lines all referring to the same entity? Α Yes. Do you have any understanding of why it's broken out into those three separate entries on the chart? Α. I do not. Q. Okay. In addition to the ones that you mentioned there that serve either Region 1 in particular or that are statewide, is Lutheran upstate region CPA Lutheran Family Services? Lutheran is primarily in the midlands, but they may serve statewide. Q. Okay. And then how about South

Carolina Church of God?

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Page 34 Any other upstate area CPAs that provide nontherapeutic services that we haven't mentioned? I don't -- I think of the ones we've Α. mentioned, that was it for the upstate. Great. I'm just going to walk through that list that we just went over. And for each one, if you can tell me when they began to the extent -- you know, ballpark when they began providing foster care services for Connie Maxwell. They've got a longstanding history with the Department and with the state, so it's been a long time. Certainly more than 20 years. 0. Okay. And how about Epworth? I think on their website Α. The same. you'll see they're probably a 100-year history of providing services to children throughout the state. 0. And Lutheran? Α. Lutheran has been licensed for a number of years as well with the Department. Q. Do you think ten years or more, less than ten years? Α. Ten years or more.

And how about Miracle Hill?

Q.

Okay.

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Page 35 1 Longstanding, so long time, more than Α. 2 20 years. 3 What about Nightlight? 0. 4 Nightlight is a newer licensed agency, Α. 5 so less than ten years. And how about the Church of God Home 6 7 For Children? 8 Α. They've been licensed for a few years, 9 probably around ten years. 10 Okay. And then what about Thornwell? 11 Α. Thornwell has a long -- longer history, 12 so more than ten. 13 Q. I just want to confirm. I know you had 14 mentioned that there were a couple of other CPAs 15 that worked in the upstate region. One of those is 16 called Tamassee, I believe. Is that a therapeutic 17 or a nontherapeutic CPA? 18 Α. They are currently closed, but they 19 were a nontherapeutic. 20 Okay. But they are not providing 0. 21 foster care services right now, they're closed? 22 Α. That is correct. 23 Okay. And what about The Bair 0. 24 Foundation, is that therapeutic or nontherapeutic? 25 Α. They're both.

- Q. And for about how long have they been licensed as a CPA in South Carolina?
 - A. More than ten years.
- Q. Okay. And then what about the entities that we talked about earlier, the SAFY entities, is that therapeutic or nontherapeutic or both?
- A. They're providing both therapeutic and nontherapeutic services and more than ten years.
- Q. Perfect. You're asking the questions for me now. This is great. Okay.

So can you describe for me generally what role child placing agencies, private child placing agencies, play in the foster care system in South Carolina?

A. Sure. I'll talk about it in sort of two roles. They're one as a child placing agency as an entity itself, and so the agency would make an application with the Department to become a licensed child placing agency for the state.

In that request they are asking to be considered for licensure to be able to provide foster care services, meaning that they can recruit, train, license families or make recommendations for licensure to the Department. That's the agency license. And that license for

the agency is renewable annually. So they have a license that's good for one year and then they go through the process again for the renewal.

The second part to that with the child placing agencies is that they are recruiting families or individuals who want to be licensed to provide foster care services for children who are in need of out-of-home placements or in need of temporary foster care services. So those individuals or families would make application to one of those CPAs.

And they go through an application process, submit the required documentations to be reviewed, evaluated, and then the applicant or the family, individual, submits to a home study process in that one of the workers from the child placing agency would meet with the family, conduct a walk-through of the home, assess the family, interview household -- applicable household members, arrange for inspections through partner agencies, like our state fire marshal as well as our state health and sanitation for those requirements.

The family would pass those requirements and then the CPA would complete the

written home study assessment, submit that to the Department or DSS and recommend the family for licensure. DSS receives the information, reviews it. And if they are in agreement or we are in agreement with that, would issue the license for that family for the CPA.

Q. Okay. Great. That's extremely helpful. I'm going to ask some more -- some more detailed questions about some of the steps of that process.

So you mentioned that the private CPAs will recruit families who are interested in being foster families. How did they go about that recruiting? What did they do to recruit potential foster families?

A. Individual CPAs may do print media, other communications, mail-outs, have workshops or presentations in the community. So there are a number of ways that they get information out to the public about the need for foster parents or to be a foster parent with a specific child placing agency. They have billboards, there are yard signs, word of mouth, speaking engagements, so there are a number of ways that a CPA may go about asking for individuals to become licensed with their agency.

- Q. Do they ever recruit potential foster parents like through particular communities, for example, through a church or a house of worship?
 - A. They may, um-hum.
 - Q. How about in the LGBTQ community?
- A. We do not restrict anyone from whatever method of communication. So if they recruit through a particular group, that's certainly acceptable. We are looking for individuals who want to foster and care for children that are in need of placement.

So each CPA also develops an individualized recruitment plan in terms of what families they would like based upon what they see as a need. And so we don't restrict a CPA from any recruitment method or population or avenue for recruitment. That's left to each CPA.

- Q. Okay. And personally what percentage of the foster families in South Carolina would you say are recruited by private CPAs?
- A. So probably an equal amount from the Department as well as from private CPAs.
 - Q. Okay.
- A. Or decide, you know, whether they want to go to DSS or whether they want to go to one of

the CPAs, so I think it's pretty equal.

- Q. It's about 50/50. Okay. All right. We'll get back to the DSS role in a minute. So you mentioned -- you mentioned some of the work that the private CPAs would do to assist the families in the application process to become -- to become licensed, right? Do the CPAs help the families complete the application?
- A. That's left to the CPA. If they've identified that the family needs assistance with completing the application, they may.
- Q. Okay. And I think you mentioned that the private CPAs will actually perform the home study or will do the home study themselves, is that right?
 - A. Yes.
- Q. Okay. And then the -- and then the CPAs will take that information and ultimately make a recommendation to DSS as to whether the foster family should be licensed -- the prospective foster family should be licensed, is that right?
 - A. That's correct.
- Q. Okay. And am I right that it's only -it's only DSS itself that can actually issue a
 license to foster -- to a prospective family to be

a foster family?

- A. Yes.
- Q. The CPAs themselves can't actually license the families to be foster families, right?
- A. The CPAs do not issue a license. They make a recommendation and submit that to DSS. DSS is the entity for the state that issues foster family licenses.
- Q. And generally speaking does DSS tend to follow the recommendations that it receives for -- from the private CPAs with respect to whether a given family should be licensed as a foster family?
- A. Yes. I will add there may be some situations where the CPA has questions or are not really sure, have concerns, they may discuss those with my team and we will review the information.

 They consult with our office of general counsel to make a recommendation for the family moving forward with licensure. But those are very, very few.
- Q. Okay. So as a general -- sort of as a general role, DSS will follow the recommendation that comes from the CPA, but there may be some instances where there would be questions or where DSS would depart from the CPAs recommendation with regard to licensing, is that fair?

A. That's fair.

- Q. Okay. When they make their -- when they make their recommendations to DSS with respect to whether a prospective foster family should be licensed, do you know whether CPAs take into account factors like the family's religion?
- A. That is a question that's asked in terms of how important religion is to the applicant and so that would be a part of the written home study assessment that's submitted.
- Q. Okay. So the home study would include or would answer questions regarding what -- you know, whether the family follows a particular religion, whether they go to services, is that the -- are those the type of questions that would be -- would be considered?
- A. It would be general questions like that, yes.
- Q. Okay. How about sexual orientation?

 Are there -- are there questions as part of the home study that go to the family's sexual orientation?
- A. What I'm aware of is that there is a question about household composition. We look at the relationship of the household members and

whether they are married, in a committed relationship. That's how that's addressed on the application, the home study and for our data system.

- Q. Okay. If a CPA, a private CPA, were to recruit a family and to work with the family going through the application process and the home study, are there situations where they -- where a CPA might determine not to recommend the family for licensure with DSS?
 - A. Yes.
- Q. And what -- what might be some of the -- some of the reasons why a CPA would not recommend a family for licensure?
- A. A few reasons would be the medical, so the applicants have to complete a medical evaluation report. The physician completing that or healthcare practitioner may not recommend the applicant for various reasons. It may not be advisable due to health conditions.

Another one could be related to finances, for instance, in that the family expenses exceed their income and it would not be recommended for them to be licensed. Also, it could be capacity in the home, that maybe there's not enough

bed space or household members own care needs may exceed what would be time available for care and all that is in foster care. So those would be some of the reasons that a family may not be recommended.

- Q. Okay. And if -- if a CPA reaches that determination during the process of working with the family, does the CPA have to let DSS know, basically say, hey, we have this family, we've got -- you know, we went through the process but we've determined not to recommend them?
- A. They do not, but they do have to inform the family of the reasons why they would not be recommended for licensure.
- Q. Okay. And the -- sort of the role that the private CPAs play and the support that they provide prospective foster families throughout the application process, is that -- is that pretty uniform or pretty standard across CPAs or are there differences in the type of support that one CPA might offer versus another?
- A. I'm not aware of any differences for the most part. I do know that they would work with the applicants providing the home visits, interviewing licensure. And then once the

Page 45 1 applicant or family is licensed, going to the home, 2 meeting with the family -- meeting with the family 3 to offer support. 4 I'm just looking at the -- at my Q. Okay. 5 transcript here to make sure I got that. 6 Yeah, I saw where it was unstable. Ι 7 just didn't know if I needed to repeat. 8 0. So I believe you said I'm not I see. 9 aware of any differences for the most part, I do 10 know that they would work with the applicants 11 providing the home visits, interviewing licensure, 12 and then once the applicant or family is licensed, 13 going to the home meeting with the family to offer 14 support. 15 Α. Yes. 16 So there's -- there are -- there's a 17 role that the CPAs fill after -- after the family is licensed by DSS, is that right? 18 19 Α. That is correct. 20 And what -- how do they -- what type of 0. 21 support do they typically provide after the 22 family's been licensed? 23 As part of the ongoing licensing Α. 24 process, the family has an assigned -- for DSS it's

a family support worker for the CPA that's a family

worker that will visit with the family in the home on a quarterly basis, but they may go more often depending upon the needs of the family as well as the children's place.

And it's an opportunity to meet with the children, meet with the family to discuss any concerns, to hear from them how things are going, to answer questions, to make sure they are connected to services and identify any unmet needs to see what resources the family may need and then also to see if there's been any changes that need to be reported that may impact the continued eligibility for licensure. So it's a means of staying connected with the family to offer support to the family as well as to any children that might be placed.

- Q. And is there a system in place by which the CPA would report back to DSS about a given family that has had a child placed with them and how everything is going or is that not a formalized process?
- A. It is a formalized process in a couple of ways. If there is a child placed, that there's a foster care worker with the Department, so any concerns about the child in the home will be

reported to the DSS foster care worker. If there are concerns regarding the foster home in terms of, say, any regulatory requirements, sanitary conditions, those things would fall for licensure and would be reported to the licensing worker.

So -- and then they also document quarterly on a form, it's a standard form, about the condition of the home, how the needs of the child are being met, if there are any changes in composition, in employment, any of those things that would impact licensure.

So there's a formalized process where information is shared and reported to the Department, but at any time they can certainly pick up the phone or e-mail any of those concerns, they don't have to wait for those specific timeframes, but it's an ongoing communication flow from the CPA to DSS and vice-versa.

Q. Okay. And in addition to the sort of regular contact that the CPA would have with the family that it had recruited and that had been licensed, every -- am I right that every foster child has a DSS caseworker that's assigned to them, is that right?

A. Yes.

- Q. Okay. And that caseworker is -- as a DSS employee is not affiliated with the private CPA that might be involved with the family, right?
 - A. Yes, there's a DSS caseworker.
- Q. Okay. And you had mentioned earlier, I think we had said that about 50/50, about half of the foster families in the state are recruited by private CPAs and about half of them are recruited directly by DSS, is that right?
 - A. Yes. Roughly, yes.
- Q. Roughly. And how does -- how does DSS go about recruiting families to serve as foster families?
- A. The Department fosters with the state foster parent association, who also message the need for foster families. They go about information on social media, print media, other groups that partner with the Department through billboards, messaging, some of the same recruitment efforts as our child placing agencies.
- Q. Okay. And then what is the -- well, just -- let me back up for a second.

Does DSS recruit through particular communities, through churches or other houses of worship, for instance?

completing the application process?

- A. Overall statewide, we probably have about 50 or so. We've had turnovers, so that's across the state that are working either to initially license the family and then the staff that are there to support the family once they're licensed.
- Q. Okay. And how about in the upstate region in particular, do you have a sense of that?
- A. For the upstate, there's probably about five, less than ten workers who are doing the initial licensing and a supervisor as well as a program coordinator that oversee that work.
- Q. Okay. And so that group -- that group of folks is handling we said about 50 percent of the -- you know, the prospective foster families that are being evaluated, is that right?
- A. Right. The statewide, yes. But if you want to compare that to the upstate region versus what CPAs in the upstate are doing, then, yes, it's about the equal amount of work.
- Q. Okay. So the about 50/50 split that we've talked about, that applies both statewide and statewide upstate region in particular?
 - A. I won't say 50 percent upstate. I

Page 53 don't have numbers for -- specific for upstate. Is it generally in that ballpark would 0. you say? Α. As compared to statewide or just to --0. Yeah. Α. -- upstate? As compared to -- I'm just trying to Q. understand for the upstate in particular how much -- you know, how many families are being recruited and working directly with DSS versus working with the private CPAs. Α. I can't answer that right now. I don't know. 0. Okay. Do you have any reason to

- believe that it's markedly different from that 50/50 split that we've talked about statewide?
- Α. I don't think it's markedly different. I will say, though, that for the past year or so we've only been doing the non-kin licensing, so we're not right now even seeing the, you know -we're only doing kin, I should say. The non-kin are being referred to our CPAs, so those numbers would look different now and so that's why the 50/50 split won't really apply today because of that shift in our workload.

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- Q. Okay. So you said about a year or so ago there was a change such that DSS is only handling directly families that are interested in providing kinship care? Did I get that right?
 - A. That's correct.
- Q. Okay. And when we talk about kinship care, what does that mean?
- A. So the kinship care are those children who are entering care and instead of going to an unrelated individual or family, that the Department would identify a relative or a next of kin, some of the kin being someone who has a significant relationship with the child, who knows that child and is interested in being licensed to care for that child to prevent going into an unrelated foster family home.
- Q. Okay. And so currently then and for about the past year, families that were seeking to become foster families outside of the kinship care piece of it, they no longer have the opportunity of working directly with DSS to go through the application and licensing process, is that right?
- A. The focus is that DSS would do the kin.

 Now, if the family is unable to work with a CPA,

 they certainly would come to DSS. I mean, we are

the entity that's responsible for licensing, would have to, you know, have that as an avenue for families as well, but our directive or guidance to families is that they go with one of the child placing agencies and then -- because our focus is for the kin work. But if the family is unable to, they can certainly come to DSS and we would work with the applicant.

- Q. What -- what would be a reason why a family would be unable to work with a CPA?
- A. I'm trying to think. I can't think of a reason right now other than sometimes there's personality conflicts and people just don't get along. But, you know, we all have the same regulations and guidance for applicants to work, whether it's DSS or whether it's a child placing agency, and so we have not had situations where families were not able to go to a CPA since we've made this change. And so, you know, I can't think of a situation other than maybe folks just don't get along.
- Q. Okay. Fair enough. And so the numbers that we talked to -- talked about before, that sort of general statewide 50/50 split between families that work with private CPAs and families that work

Page 56 1 directly with DSS, that would have applied in the 2 period before this change where DSS is focused more 3 on the kinship care piece of it, right? 4 Α. Yes. Yes, that's correct. 5 MS. JANSON: Okay. All right. 6 So -- and, you know, we've been -- I think we've 7 been going -- I don't know what time we started, 8 but we've been going for, I don't know, an hour and 9 15 minutes or so. How are you -- how are you 10 feeling? Would you like to take a break now or 11 would you like to keep going for a bit? 12 THE WITNESS: I think we'll take a 13 break right now. 14 MS. JANSON: Okay. That sounds great. 15 Let's go ahead and take our first break then and --16 it's 10:45, so why don't we plan to be back and 17 ready to go at 11:00? 18 THE WITNESS: Sounds good. 19 MS. JANSON: Okay. Great. 20 VIDEO TECHNICIAN: We are now going off 21 the record. The time is 10:45 AM. 22 (A recess transpired.) 23 VIDEO TECHNICIAN: We are now going 24 The time is 11:03 AM. back on the record. 25 BY MS. JANSON:

Page 57 1 So just a couple things Ο. Great. Okay. 2 I wanted to circle back to that we had touched on 3 before. When we talked about the list of CPAs, 4 there were a couple I just wanted to confirm 5 whether they provide nontherapeutic or therapeutic services or both. And those that are new 6 7 foundations, do they -- which type of foster care 8 services do they provide or is it both? 9 Α. Nontherapeutic. 10 0. Okay. And how about South Carolina 11 Youth Advocate Program? 12 Α. Both. 13 Q. Both? And are those both active in the 14 upstate region? 15 Α. Yes. 16 And then of the list that we went Ο. 17 through, and I'm just going to go through it 18 quickly, what I'd like to know for each of these is 19 whether they actually have an office located, you 20 know, a location located in the upstate region. 21 Α. Okay. 22 Q. So Connie Maxwell? 23 Α. Yes. 24 Q. Epworth? 25 Α. Yes.

- Q. So, for instance, Church of God Home For Children, is that a -- is that a group home?
- A. They are the child placing agency and a group home.
- Q. Okay. So they do -- they do both the work that we've been talking about and -- and they are a group home?
 - A. Yes.

- Q. Okay. And all of the other ones on the list, the upstate region CPAs providing nontherapeutic foster care, they all work directly with recruiting families and helping families get licensed?
- A. Connie Maxwell has a group home and a CPA. Thornwell has a group home and a CPA. I believe -- and Epworth has a CPA and a group home.
- Q. Okay. And also for that same list,

 I'll go through them -- I'll go through them each
 one by one, but what I'm interested in knowing is
 approximately how many foster families does each of
 those CPAs have that are currently licensed that
 they're currently working with that have foster
 children placed with them right now. If I walk -if I run through that list, will you be able to
 give me a general sense of that?

- A. Probably not. Not offhand today.
- Q. Okay. Are there -- okay. All right. We can -- we'll follow up on that. Okay.

And then we talked just -- we talked briefly about how DSS assigns a caseworker to each foster child within the system. Do -- am I right that there is not a separate caseworker assigned by a CPA to each child?

- A. Correct. The CPA assigns a family worker and so that worker is visiting the foster family and seeing the child that's connected with that family.
- Q. Okay. And then you had described the change that occurred, you know, about a year ago such that DSS is focusing on the kinship care piece as opposed to, you know, I'll call it traditional foster care. Can you just explain to me why that change took place?
- A. So it was an effort to streamline some of the processes and focus on the kinship care work because we were wanting to have children connected with their families as opposed to an unrelated individual whenever possible as well as some staffing issues for the Department and that our work would be more focused for the kinship care.

And so for those children who we could place with relatives, we could immediately license with a provisional license and they wouldn't be with an unrelated person while the family was going — the kin family was going through the licensing process. And so that change occurred effective July 2020, so it's been almost a year through that process, but that — that was the reason to focus those efforts for the kinship care and have children with their families.

- Q. You mentioned there were some staffing issues in the Department. What were those staffing issues?
 - A. Turnover.
- Q. Having some -- can you tell -- having some DSS employees who worked with the recruiting and supporting of foster families? Was there a reduction in the number of staff members that DSS had performing that work?
- A. There was turnover on the foster care side of the house. We -- and the licensing was granted specific staff and positions to do the kinship care work. So some of the work was just shifted, if you will, to our initial -- what we call our initial licensing team who would work with

families on the front end and so we had specific staff assigned for kinship care.

- Q. Okay. Was there a concern that DSS staffing-wise wasn't able to handle the -- sort of the number of families that were interested in fostering or to do that recruiting and supporting of foster families who were interested in the traditional foster care as opposed to kinship care?
- A. I don't think it was so much that the Department couldn't handle that. It was more that the agencies or the department's focus shifted to the kinship care licensing and so wanted to direct those efforts and staff towards the kinship care licensing, and so this was an opportunity for the CPAs, the child placing agencies, to do the non-kin licensing.
- Q. Okay. In general before that change occurred where DSS was focused on the kinship care piece, on average how long would you say it would take for a foster family, a prospective foster family, to -- to be licensed by DSS starting from, you know, when they were initially recruited or when they first expressed interest all the way until when they were licensed to serve as a foster family?

A. Sure. And so our tracking for time to licensure begins at the point the family signs an application. So they may have an interest six months, 12 months prior when we're not tracking that. But at the point that they sign an application, the clock starts for us and we have 120 days to process an application for licensure. That's per regulations.

And there are certainly circumstances where an application would be stayed, meaning that we wouldn't take action because of some requirement that is outside of the family's control in getting a document or a piece of information to us to determine eligibility.

But on average, we were within that 120 days. At one point in time it was 112 days, others was just right around that 120-day mark. And again, that's when the point that the family signs the application to the point that the license is generated.

- Q. Okay. And you said there are certain situations when that time period might be stayed. How often does that tend to happen?
- A. It does not. The rare circumstance would be if the family is, say, leaving another

Page 71 1 now, so no thank you? 2 Α. No. 3 Okay. Has the list of CPAs that we 0. 4 went through both with respect to the state as a 5 whole and the upstate region, has that group of -or those groups of CPAs, has their makeup changed 6 7 significantly over the past five years or so? 8 Α. And what do you mean by their makeup? Like are there times when new CPAs get 9 Ο. 10 licensed and start performing foster care services? 11 Oh, yes. We have new child placing Α. 12 agencies that inquire about licensure and some 13 become licensed, so there are some that's not 14 listed here that have been licensed that's the past 15 year. 16 Are any of those newly licensed CPAs Ο. 17 ones that provide nontherapeutic foster care in the 18 upstate region? 19 And they have not -- they're so Α. No. 20 new that they have not recruited any families to 21 become licensed yet, so we have not issued 22 individual family licenses, we have licensed the 23 agency itself. So the entity is licensed --24 Q. Okay. 25 -- to work in South Carolina. Α.

- Q. Okay. And are there situations when a CPA, I think we mentioned -- we mentioned one before, I think, Tamassee, but are there situations when a CPA would stop providing foster care services in South Carolina?
 - A. Yes.

- Q. And let's talk about CPAs just as an example. Can you explain why they -- why they stopped?
- A. A CPA may elect on their own to voluntarily end services. LifeShare, for instance, ended services several years ago. They were a smaller group and they just did not produce families to sustain. And JusticeWorks was the same. They were a smaller group that came into South Carolina and just did not produce to be able to be sustainable.
- Q. And would you say it's relatively rare that a CPA would decide to stop providing services or, you know, how many times would you say that's happened in, you know, ten years or so?
- A. Probably on average maybe one a year or so. And we usually see that with the newer ones that start up and they generally don't make it past the first year. And during that time, there's not

even the recruitment of families to license or take through the process, so those are the ones that we see close within that first year of being licensed.

The ones who've been in existence for years tend to, of course, remain because they have families, they have the resources to operate, but the newer ones have not been able to sustain and make it past the first year.

- Q. Can you think of an example of a time when a more established CPA had to close its doors and stop providing foster care services?
 - A. I cannot.
- Q. If that were to happen and the CPA had, you know, a network of families that it was working with and supporting, you know, in -- through the application process as well as those that had been licensed and it had to shut its doors or stop providing foster care services, what would -- what would DSS do to basically fill the gap left by the closure of that -- of that agency?
- A. And if I could go back and correct, I just recall Neighbor -- I think it was Neighbor To Family was a child placing agency that was in South Carolina and they opted to close a few years ago and they offered the families to go to another CPA.

And so the Department did work alongside. The families had freewill, so they chose. They were presented the names for each of the licensed child placing agencies and then the families themselves decided which agency they wanted to transfer to. So I do recall that was Neighbor To Family was the name of that child placing agency.

- Q. Okay. And so the families that had been working with Neighbor To Family were given the option of then moving to work with one of the other -- one of the other CPAs. Is Neighbor To Family Region 1 or is that a different area of the state?
 - A. Different area of the state.
- Q. Okay. But they were -- they were given the opportunity to then affiliate with a different CPA, is that right?
- A. With a different -- with a different CPA or with DSS. And some of them elected to close, so that was an option for them as well. They could go to a CPA, to DSS, but then some decided not to continue licensing.
- Q. When you say some of them decided to close, you mean the foster families decided to stop

Page 75 1 being foster families? 2 Α. Yes. 3 0. Okay. And was that the -- do you know whether that was the case for just a few or? 4 5 I'm sure it probably was a few. Α. 6 of them did that, it wasn't many. It wasn't a 7 large number of families with the Neighbor To 8 Family organization, and so I'm pretty certain it 9 was -- if there was any, it was just a few. 10 Okay. And so generally those families 11 that had worked with Neighbor To Family were able 12 to -- to move to a different CPA or to DSS and to 13 continue serving as foster families? 14 Α. Yes. 15 When -- would the -- would there have Ο. 16 been any change in the caseworker relationships, 17 the DSS caseworker relationships, as a result of 18 the closure of a CPA like that? 19 For the child? Α. No. 20 Yes. 0. 21 Α. No, there would not. So the child 22 worker is assigned from DSS, so there wasn't a 23 change on the DSS side but certainly on the side of 24 the CPA, so they would have a new family worker 25 once they moved to a different child placing

Page 76 1 agency, but DSS remained consistent. 2 Q. Okay. And when -- when a CPA closes 3 and stops providing foster care services for 4 whatever reason, what happens -- is the money that 5 would have gone to that CPA, the funding from the 6 government, is that reallocated to the existing --7 to the remaining pool of CPAs? 8 Α. So the payment is for reimbursement for 9 the child. So wherever that child is placed, the 10 money would then follow that child in placement. 11 Okay. Now, have -- you know, I think 0. 12 we've been talking about times when CPAs 13 voluntarily decide to cease providing foster care 14 Has DSS ever terminated a CPA's license? services. 15 DSS has not. Α. 16 Q. Okay. 17 That I'm aware of. And since I've been Α. 18 in my role, I'm not aware of any that's been 19 terminated. 20 So that's -- and when you say your Ο. 21 role, do you mean your current role or your full 22 tenure at DSS? 23 Since 2011 I'm not aware of any CPAs Α. 24 whose licenses were terminated by DSS. Okay. We've talked --25 Q. Okay. Great.

Page 77 1 we've talked a little bit about -- about Miracle 2 Hill Ministries so far. And Miracle Hill is a CPA 3 that provides nontherapeutic foster care in 4 Region 1, right? 5 Α. That's correct. Prior to the filing of this lawsuit, 6 7 did DSS become aware that Miracle Hill was refusing 8 to work with prospective foster families because of 9 their religion? 10 During the license renewal period I 11 believe for the 2018 renewal, the licensing worker 12 in review of information that was submitted as well 13 as a review of their website, it was discovered 14 that there was information that could be considered 15 discriminatory. 16 Ο. Okay. When you say review of 17 information that was -- that was submitted, that's 18 information that was submitted by Miracle Hill in 19 connection with its license renewing -- renewal 20 application? 21 Α. Yes. 22 Q. And do you know what specific 23 information that was? 24 So documents like related to their Α.

policy. We do a policy review if there are any

updates or whether looking for certain things, for instance, related to disaster planning, how they interact with families, what are their requirements, staffing requirements.

And so the application is reviewed.

Information for staff, medical, background check requirements, all of those documents are all reviewed, and I believe it was found within their policy as part of the license renewal that it was discovered.

- Q. Okay. And prior -- prior to that 2018 licensing renewal period, did DSS or had DSS ever received a complaint from a family, an applicant, who had been rejected by Miracle Hill because of their religion?
 - A. Not that I'm aware of.
- Q. And prior to the filing of this lawsuit, did DSS become aware that Miracle Hill was refusing to accept prospective foster parents because of their sexual orientation?
- A. No, just during the license renewal was the information we found.
- Q. But did that -- did that information suggest to DSS that Miracle Hill was -- would refuse to work with a prospective foster family if

Page 79 1 they were a same sex couple or an LGBTQ individual? 2 Α. That was not. I believe it was related 3 to religion. 4 Q. Okay. 5 MS. JANSON: Cris, why don't we put up Tab 39. 6 7 MR. RAY: That exhibit has been 8 introduced. 9 MS. JANSON: What number are we on 10 here? 11 That is 4. MR. RAY: 12 (EXHIBIT 4, E-mail chain dated 3/16/18 13 to Chrysti E. Shain and Brian Symmes from Karen L. 14 Wingo, ROGERS MCMASTER 000028 to 000032, was marked 15 for identification.) 16 BY MS. JANSON: 17 Okay. So we're introducing -- we're 0. 18 marking as Exhibit 4 an e-mail chain that -- the 19 top e-mail in the chain is from Karen Wingo to 20 Chrysti Shain and Brian Symmes, subject line draft 21 response. It's dated March 16th, 2018 and it bears 22 Bates numbers Rogers McMaster 000028 through 32. 23 Do you have that in front of you? 24 Α. I do. 25 You can feel free to scroll Q. Okay.

Page 80 1 through it and to familiarize yourself with it, but 2 I just want to ask you about the date at the top 3 e-mail in the chain. Okay. I've read it. 4 Α. 5 0. Okay. Have you seen this document before? 6 7 Α. I have not. 8 0. And can you tell me who Karen Wingo is? 9 Karen Wingo is a former employee of DSS 10 and she's as listed there director of 11 communications and legislative affairs. 12 So she no longer works with DSS? Q. 13 Α That's correct. 14 If you read -- if you read the Okav. 15 first paragraph of that e-mail, it says -- there's 16 a reference to Miracle Hill there. Do you see 17 that? 18 Α. I do. 19 And then when you read the Okay. 20 second paragraph, that reads: To our knowledge, no 21 other CPAs restrict services based on sexual 22 orientation of the foster or adoptive parents. 23 Do you see that? 24 I do. Α. 25 Q. Okay. And the fact that it says no

licensed child placing agency to families who are not specifically Christians from a Protestant denomination.

Do you see that language there?

A. Yes.

- Q. Looking back at Exhibit 8, the note to file, would you agree with me that that summary of the conversation on January 18th, 2018 does not reflect that Beth Williams said Miracle Hill would refuse to provide its services to families who were not Protestant Christian?
 - A. That it does not reflect?
 - Q. Yeah.
- A. I think it's -- it reflects. There was -- it was nonresponsive, so that's the basis for how this is crafted in -- in the letter that I signed, that we did not have a clear indication from Miss Williams.
- Q. Okay. What -- the way -- the way I read this is like you said, you know, Lauren posed the question if she were an applicant and was not comfortable giving a personal statement or if not active in a church, would she be screened. Beth did not answer the question posed.

So there's some ambiguity there. Does

that -- did that suggest that there were -- there were other conversations between Miracle Hill and DSS prior to when you sent the January 26th letter during which Miracle Hill would have definitively said we are not going to provide services to non-Protestant Christian families?

- A. I don't recall any conversation -- additional conversations with -- with me or with my team.
- Q. Okay. Okay. And then going back to the January 26th, 2018 letter. On the second page of that letter that is Exhibit 7, you -- the first line on that page says: Such discrimination on the basis of religion contravenes the following regulations and policy.

And it goes through a number -- a number of numbered -- numbered paragraphs there.

The first one makes reference to the South Carolina Code of Regulations. Do you see that there?

- A. I do.
- Q. Okay. And then the second paragraph references a couple of provisions from the Code of Federal Regulation, is that right?
 - A. That is correct.
 - Q. And then the third paragraph -- or,

sorry, that would be the second answer of paragraphs. Then the fourth paragraph references a DSS policy, is that right?

- A. That's correct.
- Q. And then -- and then finally in the paragraph below, there is a reference to Miracle Hill's own policy which had been submitted in support of its license renewal application, is that right?
 - A. That is correct.
- Q. Okay. With respect to the DSS policy, it's referenced there as DSS Policy Section 710, and it says -- it's quoted. It says: The agency is committed to the exercise of nondiscriminatory practice and shall provide equal opportunities to all families and children without regard to their religion.

Do you see that there?

- A. Yes.
- Q. Why is it that DSS prohibits discrimination against foster families based on their religion?
- A. And it's one of the protected groups and the Department wants to be inclusive to all applicants who want to foster or -- and/or adopt

Page 107 1 through the Department. 2 0. Does DSS recognize that this 3 nondiscrimination policy serves to increase the 4 pool of available qualified families for foster 5 children? I don't know that it increases the 6 Α. 7 pool, but it does allow individuals, whether they 8 are connected to a religious body or not, the 9 opportunity to apply. 10 Does the policy enhance the diversity 11 of the pool of available foster families? 12 Α. It does. 13 So then at the end of -- the very last 14 line there on the bottom of the second page of the 15 letter, it says: The Department requests that 16 Miracle Hill address these concerns and issue a 17 written plan of compliance within 30 days of 18 receipt of this letter. 19 Do you see that? 20 A. I do. 21 Did Miracle Hill ever address DSS's 22 concerns as they were articulated in the letter 23 that's Exhibit 7? 24 Α. They did not submit to the Department a 25

corrective plan of action.

All right. Did they ever -- did they Q. address the concerns that had been raised in any other way? Α. No. Okav. And then -- let's see. back just at the first page of that letter in the second paragraph at the bottom. It says: Department has determined that under these

circumstances it is appropriate to issue a

Do you see where that is?

temporary CPA license pursuant to South Carolina

Code of Regulations and it gives the specific

- Α. What page again?
- Q. It's the first page of the letter in the last sentence of the second paragraph.
- Α. First page, last sentence. I don't see that.
- Q. It's the second paragraph, the last sentence, where it says: The Department has determined that under these circumstances it is appropriate to issue a temporary CPA license.
 - Α. Yes, I see that.
 - MS. JANSON: Cris, can we mark Tab 9?
 - That exhibit is introduced. MR. RAY:

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provision.

Page 109 1 It should be Exhibit 9. 2 (EXHIBIT 9, Miracle Hill Ministries, 3 Inc. license, 10545-B-015, was marked for 4 identification.) 5 BY MS. JANSON: So we've marked as Exhibit 9 a document 6 7 Bates stamped 10545-B-015. And so, Miss Lowe, have 8 you -- do you recognize what this document is? 9 MR. RIDDLE: It's still loading. THE WITNESS: It's still loading. 10 11 MS. JANSON: Still loading. Okay. 12 Sorry. Getting ahead of myself. Has that popped 13 up for you yet? 14 MR. RIDDLE: It still hasn't. There it 15 goes. Sorry. All right. You said Exhibit 9, 16 right? 17 MS. JANSON: That's right. 18 MR. RIDDLE: Still loading. All right. 19 There it goes. It's only one page. 20 BY MS. JANSON: 21 Okay. So this is -- sorry. I think my 22 question was do you -- do you recognize this 23 document? 24 Α. Yes, I do. 25 Q. Okay. And what is this?

Page 111 1 one year? 2 Α. That is correct. On the agency it is 3 good for one year. On the family homes, it's 4 two-year license. 5 Okay. Yeah. On the CPA, yeah. 0. 6 Α. Um-hum. 7 And are there -- if a CPA has a Q. 8 temporary license like this one, is there -- are 9 there any -- are there any services that that CPA, 10 you know, can't provide under a temporary license 11 versus a permanent license? 12 No, they would continue to operate Α. 13 while they made the corrections or provided the 14 information requested. If there were any 15 restrictions, it would be listed on the license. 16 Ο. Okay. Are there any restrictions 17 listed on this license? 18 Α. None.

Q. With respect to the letter that we've been talking about, Exhibit 7, your January 26, 2018 letter to Beth Williams, did you -- did you meet with DSS legal staff before -- well, I know that you had met with Miss Davis before you sent the letter, but did you meet with staff before you -- before you actually drafted the letter?

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Page 112 1 Yes, I did. Α. 2 0. Okay. And was that Miss Davis also or 3 someone else? 4 Α. Mr. Catone would have been the other 5 person. And apart from -- from legal counsel, 6 7 was there anyone else at DSS that you consulted 8 in -- consulted with in drafting the letter? 9 Α. No. 10 You didn't speak to the DSS director at 11 the time about the letter? 12 Α. I did not directly. Mr. Catone may 13 have, but I did not. 14 So with respect to the temporary CPA 15 license that is Exhibit 9 that was scheduled to 16 expire on July 26, 2018, what -- do you recall what 17 happened at that point? Was there another 18 temporary license that was issued? 19 Α. Yes, there was another temporary 20 license that was issued. 21 And would that have also been a 22 six-month temporary license? 23 Α. Yes. 24 And when DSS issued that second Q. 25 temporary license, Miracle Hill had not

submitted -- addressed DSS's concerns or submitted a compliance plan as requested in the letter, right?

- A. Miracle Hill had not.
- Q. So why was it that DSS issued a new temporary license if Miracle Hill had not addressed the concerns that had been raised in your letter?
- A. It was my understanding that we were being directed from information from the Governor's office. I believe there was some contact from Miracle Hill and we were asked to issue another temporary -- my area was asked to issue another temporary license while the other information was either being gathered or addressed, so I was not involved in those conversations so I don't know what specifically other than being asked to issue a -- to extend the temporary license.
- Q. So it's your understanding that DSS was directed to issue a second temporary license to Miracle Hill by Governor McMaster's office?
- A. I don't know that it was from the Governor's office. I know that my general counsel directed me to issue the license.
 - Q. Okay. And that's Mr. Catone?
 - A. Correct.

Page 114 1 At some point after that second Q. 2 temporary license was issued, was -- was Miracle 3 Hill then reissued a permanent CPA license? 4 They were then issued a standard Α. 5 license. 6 Okay. And do you know when that 7 took -- when that happened? 8 Α. It would have been like January of 2019. 9 10 Q. Okay. 11 MS. JANSON: Cris, can we put that one 12 I don't have the tab number handy, but the 13 permanent license from January 29, 2019. 14 Yeah, Kate, that's the MR. RAY: 15 photograph, right? 16 MS. JANSON: Yes. 17 MR. RAY: Okay. Just one second. 18 MS. JANSON: I'm wondering if it's 19 going to take a minute because of the photo, it's 20 going to be a bigger file. 21 Looks like it might. MR. RAY: 22 MS. JANSON: I can try to just show you 23 this on my screen the way we've done before. Let 24 me see if that works. Okay. Can you see that? 25 THE WITNESS: Yes.

Page 115 1 BY MS. JANSON: 2 And this -- I apologize that it's --Q. 3 that it's grainy. This is actually -- I zoomed in 4 a portion of a photograph and this was -- this was 5 produced to us and it bears Bates Number Miracle Hill Subp 003817. We're going to mark this 6 7 as -- I think we're on Exhibit 10? 8 MS. JANSON: Is that right, Cris, 9 Exhibit 10? 10 MR. RAY: That's right. 11 (EXHIBIT 10, Photograph, 12 MIRACLE HILL SUBP 003817, was marked for 13 identification.) 14 BY MS. JANSON: 15 And I know it's a little bit Ο. Yeah. 16 grainy, but does this appear to be the permanent 17 license that was issued to Miracle Hill in January 18 of 2019? 19 Yes, it is the license that was issued Α. 20 as a standard license to Miracle Hill. 21 Okay. And at the time that this 22 license was issued in January of 2019, had -- had 23 Miracle Hill submitted a compliance plan as 24 requested in the January 2018 letter? 25 Α. No, they had not.

Tester.

- A. Okay.
- Q. And then we had -- we spoke earlier about, you know, the role that the private CPAs perform in the foster care system for South Carolina. And I understand that one of the things that as part of that role is to take the prospective foster parents that they work with through the application process to become licensed through the home study process and then ultimately to make a recommendation to DSS as to whether that foster family should be licensed. Is that -- is that a fair summary of what we talked about?
 - A. It is.
- Q. And when a CPA makes that recommendation to DSS that a particular foster family should be licensed, are they making -- are they essentially making a determination that those -- that that -- those parents are suitable to be foster parents?
- A. They're making the recommendation that they have met the requirements for licensure.
- Q. And one of those requirements is that they're, you know, suitable to serve as foster parents, right?

A. Correct.

- Q. Okay. And when -- when CPAs are doing this -- this work, we discussed that they -- the CPAs themselves have to be licensed by DSS, correct?
 - A. That's correct.
- Q. And that an agency can't perform this type of work without a license from DSS, is that correct?
 - A. That's correct.
- Q. Okay. We also spoke briefly about DSS's own nondiscrimination policy. And I think we looked at it in the context of Exhibit 7, which is the letter that you sent to Beth Williams of Miracle Hill in January of 2018 and we talked about how DSS Policy Section 710 prohibits discrimination on grounds of religion.

Just a follow-up question that I had there. Is part of the reason for DSS having that policy because whether someone -- what faith someone believes in, whether they follow no faith at all, that that is unrelated to their ability to be a good parent?

- A. Yes.
- Q. So there's no connection between

Page 127 whether someone -- what faith somebody ascribes to and whether they could be a good parent? Α. No. So has DSS ever become aware that any Ο. other child placing agency apart from -- I'm going to stop sharing my screen. We don't need to look at these topics anymore. Sorry, everybody. I'll start over. we go. Has DSS ever become aware that any other CPA apart from Miracle Hill discriminates against prospective foster parents on the basis of their religion? Α. Not that I'm aware of. How about on the basis of sexual 0. orientation? No, not that I'm aware of. 0. Did DSS ever become aware that Southeastern Children's Home discriminates against prospective foster parents on the basis of their religion? Not that I'm aware of. Α. MS. JANSON: Cris, do you want to show -- do you want to put up Tab 28 for me? That exhibit has been MR. RAY:

introduced.

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	Page 128
1	MS. JANSON: Okay. Great.
2	BY MS. JANSON:
3	Q. Before we look at that specifically, is
4	South is Southeastern Children's Home a private
5	CPA in South Carolina?
6	A. It is.
7	Q. Do you know do you know which region
8	it serves?
9	A. Upstate.
10	Q. It serves the upstate. Okay. And if
11	we take a look at that document in particular so
12	we've marked as are we on Exhibit 12?
13	MR. RAY: Yes, that's right.
14	MS. JANSON: 12. Okay.
15	(EXHIBIT 12, E-mail dated 10/30/19 to
16	from Reid Lehman,
17	MIRACLE_HILL_SUBP_003524, was marked for
18	identification.)
19	BY MS. JANSON:
20	Q. We've marked as Exhibit 12 an e-mail
21	from Reid Lehman to it looks like someone with
22	an e-mail address dated October
23	30th of 2019.
24	Have you seen this document before,
25	Miss Lowe?

Page 129 1 Α. I have not. 2 Q. Okav. Take a minute to scan over it 3 and then I'll ask my questions. 4 Α. Okay. 5 So in that -- I guess it's the third 6 paragraph down here, Mr. Lehman asks of the 7 recipient of the e-mail, who it looks from the 8 e-mail address is, you know, someone affiliated 9 with Southeastern Children's Home. He says: 10 you be -- Robert, would you be willing for me to 11 tell -- sorry. Let me back up. 12 First sentence of the e-mail, 13 Mr. Lehman says Michael Leach will be coming to 14 tour portions of Miracle Home Ministries next 15 Tuesday. 16 Michael Leach is the current director 17 of DSS, right? 18 Α. Yes. 19 And then in the third paragraph 20 Mr. Lehman writes: Would you be willing for me to 21 tell him, him being Michael Leach, that 22 Southeastern Children's Home and your board's 23 expectation that you'll recruit only among the 24 churches of Christ. 25 Do you see that there?

Page 148 1 2018 between Richele Taylor, chief legal counsel, 2 Governor McMaster's office, Beth Williams and Reid 3 Lehman, and it's Bates stamped 4 Rogers McMaster 00000 -- I think that's the right 5 number, 01 to 3. 6 Is this a document that you've seen 7 before, Miss Lowe? 8 Α. I have not. 9 Ο. No. Okay. If you look at the 10 beginning of the top of the second page, this is --11 this is Beth Williams writing to Richele Taylor. 12 And she says: I want to thank you for meeting with 13 Miles and I yesterday regarding the issue between 14 Miracle Hill Ministries and South Carolina 15 Department of Social Services. 16 Do you see that? 17 Α. I do. 18 And the reference there to Miles, I 19 believe it's to -- is to Miles Coleman, who is here 20 today. At the time I believe he was counsel for 21 Miracle Hill just to give you the context. 22 Was -- was DSS aware that there had 23 been a meeting between Miracle Hill, its counsel 24 and Governor McMaster's counsel to discuss the 25 issue between Miracle Hill Ministries and DSS?

Page 149 1 Α. Was DSS aware? 2 Ο. It indicates --Yes. 3 Α. If I'm reading this, it's like DSS was 4 a part of this meeting? 5 Where -- where do you see that in the document? 6 7 Α. I misread that part, the first Okay. 8 So it was a meeting with Miles and then instance. 9 about the issue between Miracle Hill and DSS. 10 Q. Okay. 11 Α. But no, I was not aware of the meeting. 12 So to your knowledge DSS was not Q. 13 invited to attend the meeting? 14 Α. I'm not aware of that. 15 And did DSS ever -- ever have Q. Okay. 16 any conversations with anyone at Governor 17 McMaster's office regarding the issues in the 18 letter to Miracle Hill that are referenced here in 19 Exhibit 16? 20 Α. I was not involved in any of those. 21 anybody from DSS, it would have been our general 22 counsel. 23 But you're not -- you're not sure 24 whether or not there were conversations? 25 Α. I'm not.

- Q. Okay. Do you know if there had been such conversations, would there likely to be documents that -- that would reflect those discussions?
 - A. I don't know.
- Q. Okay. And earlier we talked about how DSS issued Miracle Hill a couple of temporary licenses and then ultimately in January of 2019 issued Miracle Hill a permanent license at Governor McMaster's direction, right?
 - A. A standard license, yes.
- Q. And had Governor McMaster not intervened, would -- would DSS have required Miracle Hill to issue and implement the compliance plan that DSS requested in your January 26, 2018 letter to Miracle Hill?
- MR. COLEMAN: Object to the form of the question.
- COURT REPORTER: Was that you, Miles?
- THE WITNESS: Yes.
- 21 COURT REPORTER: Miles, was that you?
- MR. COLEMAN: Yeah, that was me.
- BY MS. JANSON:
 - Q. And that letter which again we marked as an Exhibit 7 -- Exhibit 7, your letter to

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Page 151 1 Miracle Hill from January of 2018, that letter 2 indicates that DSS intended to enforce the 3 nondiscrimination regulations and policies 4 mentioned in the letter as to Miracle Hill, right? 5 Α. Yes. 6 0. And there's nothing in the letter that 7 would suggest that DSS intended to waive those 8 nondiscrimination requirements with respect to 9 Miracle Hill, right? 10 Α. That's correct. 11 0. Okay. Okay. So next I want to look at 12 Tab 13 if we can. 13 MR. RAY: That exhibit has been 14 introduced. 15 (EXHIBIT 17, Letter dated 2/27/18 to 16 The Honorable Steven Wagner from Henry McMaster, 17 10545-B-024 to 10545-B-025, was marked for 18 identification.) 19 BY MS. JANSON: 20 Let me know when you have that. 0. 21 There it is. MR. RIDDLE: 22 THE WITNESS: Okay. I have it. 23 BY MS. JANSON: 24 Q. Great. So we're marking as Exhibit 17. 25 This is a letter dated February 27, 2018 to Steven

Wagner at the Administration For Children and Families at the U.S. Department of Health and Human Services from Governor Henry McMaster of South Carolina and it's Bates stamped 10545-B-024 through 25. I'll give you a second to read through this, but have you seen this document before?

- A. I have seen this one.
- Q. You have. And when have you seen it?
- A. Probably either the day it was issued and sent to us or shortly thereafter.
 - Q. Okay.
 - A. So in 2018.
- Q. If you want to take just a second to scan through it, feel free to do that and then I'll direct you to the parts that I'm interested in.
 - A. Okay. I've read it.
- Q. Okay. Great. So if you look on the last paragraph of the letter about halfway through, Governor McMaster writes: I ask that the Department provide a deviation or waiver from its current policy to recruit -- recoup grant funds from DSS if the Department determines the new regulations are violated by any DSS CPA contracts due to religiously held beliefs.

Do you see that there?

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Page 155 1 Tony Catone maybe. 2 Q. Okay. And I think we said earlier 3 Karen Wingo doesn't work with DSS anymore, is that 4 right? 5 Α. That's correct, she no longer works at DSS. 6 7 Does -- so does the fact that Q. Okay. 8 DSS was, according to this, working with Governor McMaster to obtain a waiver from the feds, does 9 10 that represent a change in DSS's position with 11 respect to Miracle Hill's treatment --12 discriminatory treatment of certain prospective 13 foster parents? 14 I don't -- I don't know the answer to Α. 15 that. 16 Ο. Okay. So as we talked about before, 17 about less than a month before this, this is 18 February of 2018, and in January of 2018 you sent 19 Exhibit 7, the letter to Beth Williams, that 20 revoked Miracle Hill's standard license and 21 indicated that Miracle Hill was in contravention of 22 certain nondiscrimination policies, is that right? 23 Α. That's correct. 24 And one of the regulations you Q. Okay.

indicated in your letter that Miracle Hill was in

contravention was that -- is that a federal nondiscrimination regulation, is that right?

- A. That's correct.
- Q. Okay. And in your letter you indicated that DSS would issue Miracle Hill a temporary license, right?
 - A. Yes.

- Q. And you asked that Miracle Hill address the issues raised in the letter with respect to its discriminatory treatment of prospective foster parents based on religion and you asked that they submit a compliance plan, is that right?
 - A. Yes.
- Q. Okay. So what I'm trying to understand is why did DSS go from taking that position and taking those steps to address what it understood to be discriminatory practices by Miracle Hill against prospective foster parents based on religion to now as requested in this document working with the Governor's office to obtain a waiver from the federal nondiscrimination regulations that applied to Miracle Hill?
 - A. And I don't know the answer to that.
- Q. Okay. And you think the person who would know the answer to that is Mr. Catone?

- A. That would be my recommendation.
- Q. Okay. Do you know -- do you know whether at any time Governor McMaster's office inquired of DSS or asked DSS whether the waiver that it was asking, requesting in Exhibit -- now I've lost track of my numbers. Exhibit 17, I believe.

Let me start that over. Did Governor McMaster's office ever ask DSS whether the waiver that it was requesting in Exhibit 17 from HHS would, if granted, have an impact on foster care services in South Carolina?

- A. I don't know that.
- Q. You don't know. Okay. Did -- did DSS ever study -- conduct any studies or otherwise consider what effects this -- the waiver that's being requested in Exhibit 17 would have on the South Carolina foster care system if granted?
 - A. There were no studies conducted.
- Q. Was that ever anything that was discussed at DSS?
 - A. Not that I'm aware of.
- Q. And there weren't any studies conducted by DSS regarding what effects this waiver if granted would have on children in foster care in

South Carolina in particular, right?

- A. No studies were conducted.
- Q. All right. If we can look back at -- I can't remember which exhibit this one is. I think it's Exhibit 6. Okay. Yep. Exhibit 16. This is the e-mail chain between Beth Williams and Richele Taylor from February 21st, 2018. And on the first page there in the second paragraph --
 - A. We're still getting it.
 - Q. I'm sorry.
 - A. No problem.
 - Q. I'm getting ahead of myself.
 - A. Okay. I have it. 16.
- Q. And then if we look -- if we look on the second page of that, second paragraph there, Beth Williams is writing and she says: I willingly admit my ignorance on this issue and wanted to ask if the deviation that HHS may grant will cover all faith-based foster care providers in South Carolina or just Miracle Hill. We have many colleagues in other faith-based agencies in the state that are providing foster care. The desire of Miracle Hill is that all faith-based child placing agencies will be covered under this deviation until legislation can hopefully be changed.

Page 159 1 Do you see that? 2 Α. Yes. 3 Okay. And we discussed earlier that 0. Miracle Hill is -- is not the only CPA in South 4 5 Carolina that discriminates against potential 6 foster parents on the basis of religion, right? 7 Object to the form of the MR. COLEMAN: 8 question. 9 THE WITNESS: So yes, based on the 10 information that was presented here today, yes. 11 BY MS. JANSON: 12 Q. Okay. And in the response here on Page 13 Richele Taylor's responding to Beth Williams of 14 the e-mail. The second paragraph there, she says: 15 The letter will request a deviation for all 16 faith-based agencies. 17 Do you see that? I do. 18 Α. 19 Do you know whether -- whether anyone 20 at DSS consulted with any child welfare experts 21 about the potential impact of the waiver that 22 Governor McMaster requested, if granted, the 23 potential impact of that on the foster care system 24 in South Carolina? 25 I'm not aware that DSS did.

- Q. Okay. Do you know whether it was the position of -- whether it is the position of Michael Leach that Miracle Hill was the only CPA in South Carolina that needed the waiver that Governor McMaster requested in Exhibit 17?
- A. Miracle Hill was the only agency that we were aware of that was requesting it.
- Q. Do you know if DSS faced political pressure to help ensure that Miracle Hill could obtain an exemption or a waiver from the nondiscrimination policies and regulations that you flagged in your January 2018 letter?

MR. RIDDLE: Object to the form of the question. This is Jonathan. You can answer.

THE WITNESS: Okay. What was the question again?

BY MS. JANSON:

Q. Yeah. It was not a good question. It was not a good question. Let me try again.

Do you know whether there were any -well, I guess start with South Carolina citizens,
for instance, that -- that breached that -- that
contacted DSS and requested that some sort of
exemption or waiver be provided to Miracle Hill to
allow it to continue its foster care work while

Page 161 1 discriminating against potential foster parents 2 based on religion? 3 Α. I'm not aware. 4 Are you aware of whether there was any Q. 5 sort of political pressure from -- from politicians -- state-level politicians, folks in 6 7 federal government, to that end? 8 Α. I'm not aware of any. 9 Ο. Okay. Did you know whether HHS, the 10 U.S. Department of Health and Human Services --11 I've been referring to it as HHS. You understand 12 it to be -- to be that? 13 Α. Yes. 14 Okay. Do you know whether HHS 15 ultimately granted the waiver that Governor 16 McMaster requested in Exhibit 17? 17 Α. Yes. 18 And -- and did HHS grant the waiver? Ο. 19 I believe that's where the letter came Α. 20 from, yes. 21 Okay. Why don't we take a look at Ο. 22 that. 23 That will be Tab 23, Cris, MS. JANSON: 24 if we can mark that. 25 MR. RAY: That's Exhibit 19 and that's

Page 162 1 been introduced. 2 (EXHIBIT 19, Letter dated 1/23/19 to 3 Governor Henry McMaster from Steven Wagner, 4 Rogers McMaster 000444 to 000447, was marked for 5 identification.) 6 MS. JANSON: Great. 7 MR. RIDDLE: We're loading. 8 BY MS. JANSON: 9 Q. Okay. Oh, sorry. Let us know when 10 you've got it. 11 Okay. Α. I have it. 12 Okay. So we've marked as Exhibit 19 a Q. 13 letter dated January 23rd, 2019 from Steven Wagner at the Administration For Children and Families to 14 15 Governor McMaster. Have you -- have you seen this 16 document before? 17 Α. I have seen this document. 18 Q. And when have you seen it? 19 Shortly there in 2019. Α. 20 Okay. Do you want to take a minute to Q. 21 scan through it? I'll direct you to the -- to the 22 portions I'm interested in. 23 Α. Okay. Okay. 24 Q. Okay. So if you -- if you skip -- if 25 you skip ahead to the last page of the letter,

Page 163 1 it's -- it has the Bates stamp ending 447, the top 2 paragraph there. 3 HHS is hereby conditionally It says: 4 granting the requested exception from the religious 5 nondiscrimination requirement of 45 CFR, Section 6 75.300(c). Do you see that there? 7 Α. I do. 8 0. And is that -- that provision that's 9 cited there, 45 CFR 75.300(c), is that the same 10 federal regulation that you had listed in your 11 January 2018 letter? 12 Α. I believe that would be. I'd have to 13 look back at that letter to say for certain, but ... 14 That one is Tab 7. 0. 15 MS. JANSON: And are you able to pull 16 that up real quickly just so we can confirm that 17 that's the same provision? 18 MR. RAY: There we go. 19 BY MS. JANSON: 20 So if you look at the second 0. Okay. 21 page of that letter, the paragraph marked 3, it 22 says 45 CFR 75.300(c) prohibits discrimination on 23 grounds of religion. 24 So that's that same -- same federal 25 regulation being -- being referenced in the letter

Page 164 1 from Steven Wagner that we just marked as Exhibit 2 19, right? 3 Α. That is correct. 4 Okay. And then looking back at Exhibit Q. 5 19, the language there that I was reading goes 6 on -- goes on to say that the exception applies 7 with respect to Miracle Hill or any other 8 subgrantee in the South Carolina foster care 9 program that uses similar religious criteria in 10 selecting among prospective foster parents. 11 Do you see that? 12 Α. Getting back to that one. I do. 13 Q. Okay. So that means that in addition 14 to Miracle Hill, any other CPA in South Carolina that discriminates based on the religion of 15 16 prospective foster parents is able to take 17 advantage of this waiver, right? 18 Α. Yes. 19 And so based on our discussion before, 20 that would -- that would include Southeastern 21 Children's Home, right? 22 Α. Yes. 23 Okay. And would that include the CPA 0. 24 that we spoke about, we didn't know which one it

was in particular, but it indicated in the document

Then that would be something outside of a child being placed with one of their families.

- Q. So what -- can you give me an example of what -- what other services might be -- might be covered by a contract?
- A. So a contract could be in place for providing behavioral modification services or what's commonly called BMOD services. And that would be they could provide an individual to do supportive services or mentoring services. They could also do -- have a contract to do diagnostic assessments. So there's different contracts and different provisions of services by different child placing agencies.
 - Q. Okay.
- A. Foster family licensing is just one component.
- Q. Okay. But there's no limitation in South Carolina that says there can only be 20 CPAs that provide foster family licensing services, for instance?
 - A. No. There's no limitation.
- Q. Okay. Okay. And since the waiver that we've been talking about -- which I've now lost. Where is it?

The waiver that we -- I think we marked as Exhibit 19, the waiver that was granted from HHS to South Carolina, since that waiver was granted has DSS experienced any drop in the number of potential foster parents seeking licensure?

- A. We have not. It's been pretty steady in terms of applications to licensure, so there's not been a significant change.
- Q. And is that -- does that apply both to families that were seeking to be licensed directly through DSS -- to work with DSS through the licensing process versus families that were working with private CPAs?
 - A. That's correct.
- Q. Okay. Has DSS experienced any -- any change in the number of prospective foster parents that are referred to DSS from private CPAs?
- A. We've not received a significant number, particularly since we've changed to doing the kinship care licensure. But during the time period before we made the switch, the number of applications we do see a decline.
- Q. And thank you for the clarification. I should have -- I should have made that clear, you know, that we're talking about the period following

when the waiver was granted until before when DSS made the shift to focusing on the kinship care.

You said you did -- you have seen -- you have seen -- you saw during that period since after the waiver was issued, you saw a decline in the number of applications that DSS received from prospective foster parents?

- A. Overall. So I believe, if I remember, in '18 it went up a little bit, but then it's been declining '19 and certainly during 2020 there was a decline.
- Q. And is that just the number -- a decline in the number of applicants that have gone through the application and home study process directly with DSS or is that total, including coming from -- including those who would have gone through the licensing process through the private CPA?
 - A. That's total.
- Q. Total. Before Governor McMaster's office intervened in the issue between DSS and Miracle Hill with respect to Miracle Hill's license, was DSS prepared to end its relationship with Miracle Hill as a -- as a licensed CPA if Miracle Hill did not comply with the requirements

Page 173 1 set forth in your January 2018 letter? 2 DSS was prepared to terminate the child 3 placing agency license. 4 So we've generally been speaking in Q. 5 your capacity as a representative of DSS. I have a few questions I wanted to ask you just in your 6 7 personal -- in your personal capacity. 8 And one of those is: Have you 9 personally -- have you ever had conversations with 10 others at DSS or with leadership at DSS about how 11 allowing CPAs to exclude families based on their --12 their religious beliefs would impact the pool of 13 foster parents available in South Carolina? 14 Α. I have not. 15 Q. You have not. Okay. And are you 16 generally aware of if some of the professional 17 standards that govern in the -- in the field of 18 child welfare? 19 Α. Yes. 20 And -- and are those standards 0. 21 generally the ones published by CWLA or the Child 22 Welfare League of America? 23 Α. Yes. 24 Okay. And does -- and you're familiar Q.

with CWLA?

Page 174 1 Α. I am. 2 0. Okay. And you're familiar with those 3 standards? 4 Α. Yes. 5 And are the -- are the standards referred to as the CW -- CWLA standards of 6 7 excellence? 8 Α. Yes. 9 And does DSS use the CWLA standards of 10 excellence as a guide in its -- in its work in 11 foster care and in licensing foster parents? 12 Α. Yes, that's -- refers or talks about 13 the standards in its work and some of its 14 practices. It also talks about best interests of 15 children, and so those are some of the guiding 16 principles. 17 0. Okay. And are you aware that there's a 18 CWLA standard that opposes discrimination against 19 foster parents based on their religion, sexual 20 orientation or other characteristics that are 21 unrelated to the ability to care for a child? 22 Α. Yes, ma'am. 23 And do you -- do you generally agree 24 with that -- with that standard? 25 Α. I do.

- Q. And do you agree that that standard furthers the best interests of children in foster care?
 - A. Yes. Yeah.
- Q. And in your experience in the child welfare field, do you believe that allowing private agencies, private CPAs, to exclude families based on the agency's religious objections either to the family's religion or to their sexual orientation, do you believe that that has an impact on the pool of families that are available for children?
- A. I believe that there are certain restrictions that would limit the number of families who could go through the process to become licensed and offer their home and services for children in care.
- Q. Do you think it has a detrimental impact on children in foster care when CPAs can exclude families based on religious objections?
- A. I don't think that in and of itself has a detrimental impact for children in care. I think it does limit the number and availability that could be, you know, realized for children who are in need of out-of-home placement.
 - Q. Okay. If a family -- and again, I'm

asking in your personal capacity. If a family who is interested in being a foster family goes to a CPA and faces discrimination in -- in that process, they're turned away, can you necessarily count on them to apply to be a foster parent through a different CPA?

MR. COLEMAN: Object to the form of the question.

THE WITNESS: Families are aware that there are a number of agencies that are available that they can apply through to become licensed or that they could consult with the Department of Social Services.

BY MS. JANSON:

- Q. Do you -- do you think families are necessarily aware of the particular beliefs or requirements of any given CPA?
- A. They may not be until they've either done research or talked with others. I think on the surface, just with the name, they wouldn't know about a specific agency.

MS. JANSON: Okay. I think we are -- I think we are getting -- not making any promises, but I think we're getting to the end, so thank you very much for bearing -- bearing with me. Okay.

Page 177 1 So Cris, why don't we mark Tab 16. 2 MR. RAY: That's Exhibit 20 and that 3 has been introduced. 4 (EXHIBIT 20, Office of the Governor 5 Executive Order No. 2018-12, Rogers McMaster 000013 6 to 000015, was marked for identification.) 7 BY MS. JANSON: 8 0. Great. Just let me know when that 9 comes up for you. 10 Doing it right now. MR. RIDDLE: 11 THE WITNESS: Okay. I have it. 12 BY MS. JANSON: 13 Q. Okay. So this is Exhibit 20 and this 14 is a Executive Order Number 2018-12 dated March 15 13th, 2018 and it's Bates numbered 16 Rogers McMaster 000013 through 15. Have you seen 17 this document before? 18 Α. Yes, I have. 19 And when have you seen it? 0. 20 In -- shortly thereafter it was issued Α. 21 in 2018. 22 Okay. And -- and this was -- just in 23 terms of timing, this was issued relatively shortly 24 after Governor McMaster sent his letter to DSS 25 requesting the waiver, right?

- A. Yes, that would be correct.
- Q. And do you see -- I'm skipping ahead to the third page of the document, the first paragraph that's now, therefore, and then part way through that sentence it reads: I direct that DSS shall not deny licensure to faith-based CPAs solely on account of their religious identity or sincerely-held religious beliefs.

Do you see that?

- A. I do.
- Q. And since Governor McMaster issued the executive order, has DSS denied licensure to any faith-based CPAs?
 - A. DSS has not.
- Q. Has DSS denied licensure to any faith-based CPA -- I'm sorry, to any CPA, not faith-based?
- A. DSS has not denied licensure to any CPA that has submitted required documents for licensure.
- Q. And before this executive order was -was issued, had DSS ever denied licensure to any
 faith-based CPA that met the applicable
 requirements?
 - A. No, there was none that fell within

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Q. And if you see in that same paragraph right after where I stopped reading, it continues: I hereby direct DSS to review and revise its policies and manuals in accordance with this order and ensure that DSS does not directly or indirectly penalize religious activity -- identity or activity in applying -- and it lists specific sections of the South Carolina Code of Regulations with regard to licensure for foster care.

Do you see that there?

- A. I do.
- Q. Did -- did DSS make any changes to its policies or manuals in response to this executive order?
 - A. We did not make any changes to policy.
- Q. Did you make any -- were there any changes made by DSS to manuals?
 - A. No, not to policies or manuals.
- Q. Okay. And during the period of time, you know, that we have been discussing, has DSS made any other changes to its policies or manuals even if not specifically in response to the executive order?
 - A. We have not.

- Q. And then has -- did DSS make any changes to the relevant provisions of the South Carolina Code of Regulations in response to Governor McMaster's executive order?
- A. Not in response to the Governor's order, we have not.
- Q. Any other -- any changes for any other reasons?
- A. Just the regulatory review period for updating regulations, which was just done this last past legislative session that won't go into effect until the fall of 2021 and as a part of the Family First Prevention Services Act, so that's the reason the regulations were updated, to comply with Family First.
- Q. Okay. Are those regulations specifically related to -- to foster care services or no?
- A. It is related to foster family
 licensure and -- and we also updated our group home
 regulations, but certainly to Foster Family to
 comply with the Family First Prevention Services
 Act, another federal requirement.
- Q. Okay. All right. Do those -- do those revisions have anything to do with religion,

Page 181 1 religious identity or activity with respect to 2 CPAs? 3 Α. No. There was no change with respect 4 to religion. 5 We're going to switch to a totally different topic now, which shouldn't take too long, 6 7 but can we --8 MS. JANSON: Cris, can we mark Tab 33? 9 MR. RAY: That exhibit has been 10 introduced. 11 (EXHIBIT 21, Plaintiffs' First Set of 12 Requests For Production to Michael Leach, was 13 marked for identification.) 14 MS. JANSON: Great. I think this is 15 Exhibit 21, right? 16 MR. RAY: That's right. 17 BY MS. JANSON: 18 Q. All right. So let me know when you --19 when you have that in front of you. 20 Α. I will. 21 Ο. Great. 22 Α. Okay. I have it. 23 Okay. Great. So this is -- we're 0. 24 marking this as Exhibit 21. This is Plaintiffs' 25 First Set of Requests for Production to Michael

Page 182 1 Leach that was served on June 4th, 2020. 2 Have you ever seen this document 3 before? 4 I don't think I've seen this one. 5 Okay. So this is -- this is a series 0. 6 of document requests that the Plaintiffs in this 7 litigation served on Director Leach. 8 Were you involved -- were you --9 personally were you involved in any efforts by 10 Director Leach or anyone at DSS to search for, 11 collect and produce documents in response to these 12 requests? 13 Α. I'm just looking at this now. Where 14 does the request appear? 15 So the actual requests themselves start Q. 16 on Page 9 of the document. 17 I don't think specifics. Α. Okay. 18 mean, we certainly provided the file document to 19 our office of general counsel, but I don't know if 20 there was specifics from this document that we were 21 asked to produce other than the paper file or for 22 their review. 23 When you say the paper file, what paper 0. 24 file? 25 Α. The licensing file for Miracle Hill.

- Q. Were there -- apart from the licensing file for Miracle Hill, are you aware of other -- were you involved in collecting any other documents that you provided to general counsel?
 - A. No.

- Q. Are you aware at all of what -- what was done by Director Leach or other members of DSS staff to search for, collect and produce documents in response to these requests?
 - A. I'm not.
- Q. So you don't know what steps might have been taken by Director Leach or anyone on his staff to search for documents in response to these requests?
 - A. I personally don't know.
- Q. Okay. I know we just -- we just came back from a break, but if we can take another short break, I can look back over my notes and see -- and see if I have anything else, but we're definitely -- we're definitely getting toward the end, so hopefully the next segment will be the last that you hear from me.

THE WITNESS: Okay.

MS. JANSON: So why don't we take -- why don't we take 15 minutes and come back at 3:45.

- A. No. An individual can go to any entity or to DSS.
- Q. Okay. And I think you said -- I think you said -- and I touched on this a second ago. In or around July of 2020, for what sounds like a variety of reasons that you already touched on, that SCDSS has decided to focus on what you called kinship care, right?
 - A. That's correct.
- Q. And I think you said a family can, if they want, however -- let me -- I didn't ask that well.

Even when SCDSS has focused on kinship care in the past year or so, a family who wants to be licensed as a foster parent, not in the kinship care but as a -- more generally as a foster parent, can, if they want, still work directly with SCDSS, is that right?

- A. What was that last part? It went away.
- Q. It's still possible for a prospective foster parent or couple to work directly with DSS, is that right?
 - A. Yes. Yes.
- Q. So if -- if a prospective foster parent can't or doesn't want to work with a CPA, they can

work with DSS?

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- A. They can.
- Q. Even today?
- A. Even today.
- Q. And it's still -- has been and still is the policy of DSS that the decision of where a child in foster care will be placed, what foster parent's home that child will be placed in, that's DSS's decision, not the CPA's decision, right?
 - A. That's correct.
- Q. Okay. You might -- you probably remember Exhibit 3. It was a two-page like a table or a chart with a lot of amounts. It listed all I think 28 CPAs and a whole bunch of different amounts of funding over various periods of years.

Do you remember we talked about that I think early on --

- A. Yes.
- Q. -- today? Okay. I don't -- I don't mean to be tedious, but I do want to go through a couple of -- I don't think it will take super long, but I know we came back to that document several times and it may be that my note taking got a little bit disjointed. I just want to make sure we -- we've covered all the bases there.

If you have it in front of you, that's fine. I don't think you need to pull it up in front of you if you don't.

A. I have it.

Q. Basically -- okay. Basically what I want to do is I'm going to try to go through in alphabetical order. I just want to -- just so that -- so we've got a clear record and so my own notes can get clearer, figure out which CPAs are operating in the upstate that offer nontherapeutic, perhaps along with therapeutic care, whether they have an office in the upstate and approximately how long they've been licensed.

So I think we can -- we can run through these hopefully without it being too tedious, but I apologize in advance if it is a little bit mechanical. So I'm trying to go through them.

Church of God Home For Children. They offer nontherapeutic care and they have an office in the upstate, right?

- A. Yes.
- Q. And they've been licensed I think you said for maybe ten years or so, is that ballpark correct?
 - A. Yes.

- Q. Okay. Connie Maxwell Children's
 Ministries, they are also in the upstate. They
 serve the upstate. They have an office in the
 upstate, offer nontherapeutic foster care and
 they've been licensed for several decades, is that
 correct?
 - A. That is correct.
- Q. Epworth Children's Home serve in the upstate, have an office in the upstate, offer nontherapeutic foster care and they've been licensed for several years?
- A. Several decades. And they also have nontherapeutic and therapeutic.
- Q. Okay. Growing Home Southeast. This is over my notes are complete. I think they serve the upstate. Do you know if they have an office in the upstate?
- A. They do not have an office in the upstate, but they do work statewide.
- Q. Okay. And they do both therapeutic and nontherapeutic, is that right?
 - A. That's correct.
- Q. And they've been licensed for 15 years or so?
 - A. Or so, yes.

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- Q. Okay. Lutheran Services Carolinas.

 They serve the upstate, they don't have an office in the upstate, but they offer nontherapeutic and therapeutic and they've been licensed for a couple decades?
 - A. Correct.
 - Q. Okay.

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- A. Yes.
- Q. Miracle Hill Ministries, which we've talked about, they have an office in the upstate, they do nontherapeutic foster care, they've been licensed for several decades and they serve the upstate?
 - A. Yes.
- Q. New Foundations Home For Children, I believe they serve the upstate, have an office in the upstate, offer nontherapeutical foster care and been licensed for several years, is that right?
 - A. Yes. That is correct.
- Q. I think we're about halfway -- halfway through the list. Thanks for hanging with me.

Nightlight Christian Adoptions serve the upstate, have an office in the upstate, nontherapeutic foster care, and they've been licensed for several years?

- A. They've been licensed for several years as an adoption agency and only most recently added foster care services to their list.
- Q. Okay. Do you know when -- when they were licensed as a CPA to be foster care?
- A. It's probably been a couple of years, not very long.
- Q. Okay. Two to three, four years, that ballpark?
 - A. That ballpark, yes.
- Q. Okay. South Carolina MENTOR serve the upstate. Do they have an office in the upstate, do you know?
 - A. They do.
- Q. Okay. They offer nontherapeutic foster care, have been licensed for several decades --
 - A. Therapeutic --
 - Q. -- is that right?
- A. Therapeutic and nontherapeutic services are offered.
- Q. Okay. South Carolina Youth Advocate or SCYAP sometimes I think later referred to as, they serve the upstate, they don't have an office in the upstate, they do therapeutic and nontherapeutic and they've been licensed for about 30 years, is that

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Page 195 1 right? 2 Α. Yes. 3 0. Okay. Southeastern Children's Home, 4 they serve the upstate. Do they have an office in 5 the upstate? 6 Α. Southeastern, yes. 7 They do nontherapeutic foster Q. Okay. 8 care and it looks like they also have been licensed 9 for looks like about 40ish years. Does that sound 10 right? 11 Α. Yes. 12 Specialized Alternative For Family and 13 Youth, I think you said sometimes it's -- they go 14 by the acronym SAFY or SAFY? 15 Α. SAFY. 16 They serve the upstate, have an office Ο. 17 in the upstate, offer both therapeutic and 18 nontherapeutic and been licensed since the 1990s. 19 Is that all correct? 20 That is correct. Α. 21 Okay. Tamassee DAR School, if I'm Ο. 22 pronouncing that right, I think you said they 23 closed at some point in 2019. But prior to that, 24 and at least you said, into some part of 2019 they 25 were licensed as a CPA, is that --

- A. That is -- that's correct.
- Q. They do nontherapeutic foster care, serve the upstate, they -- do you know if they have an office in the upstate?
 - A. They did.
- Q. Okay. The Bair Foundation has an office in the upstate, serves the upstate, have therapeutic and nontherapeutic foster care and they've been licensed for about 20 years. Is that all correct?
 - A. That's correct.
- Q. Then -- let's see. Thornwell. Let's see. Serves the upstate, office in the upstate, nontherapeutic foster care and they've been licensed for a number of years?
 - A. Um-hum. Yes.
- Q. And then I think the last -- the last one, this is one that I have written in, so -- from your testimony -- so correct me here. I can't read my own writing. Family Preservation? Is that --
- A. Um-hum. Family Preservation Community Services.
- Q. Okay. So they serve the upstate. Do they have an office in the upstate?
 - A. They serve statewide, but they do not

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Page 197 1 have an office in the upstate. 2 Q. Okay. They do nontherapeutic foster 3 care? 4 Α. And therapeutic. 5 And do you know ballpark how long 6 they've been licensed as a CPA? 7 It's been awhile, so certainly more 8 than ten years. 9 Q. Okay. I just wanted to -- for the ones 10 we just -- we just discussed, I think it's around 11 15 or 16 or so that at least serve the upstate, 12 some of them you said don't have an office here. 13 I'm trying to find an example. 14 Southeastern Children's Home, they do --15 16 Α. Right. 17 So let's use Southeastern as an 18 example. If -- if I wanted to be licensed as a 19 foster parent, I did a Google search for a foster 20 care agency in Greenville, South Carolina and I 21 think -- I just like the sound of that name, I 22 click on it. If I wanted to talk to and to apply 23 through that to DSS, how would I go about doing 24 that if they don't have an office? 25 You would -- sure. There is a main Α.

contact number for each CPA and you would contact either by e-mail or telephone to inquire and you will be connected with someone at that agency who would follow up with you. The staff travels statewide even if they don't have an office presence, and so there is staff that are assigned and would meet with you and your family and take you through the application process.

- Q. Okay. Is that process -- would that process be any less convenient to me as a prospective foster parent than if I went with Southeastern Children's Home that has an office nearby?
- A. I don't think it would. The staff would be required to make contact with you, visit with you, as would any other CPA that may have a presence in the county in which you reside.
- Q. Okay. Thanks for marching through that with me. Look again at -- I think you still have Exhibit 3 in front of you. You didn't yourself prepare this document, did you?
 - A. I did not.
- Q. Okay. By my count there are about 28
 CPAs listed here. There were two or three,
 JusticeWorks Behavioral Care and LifeShare

Page 199 Management Group, that I think you clarified for us are not, in fact, CPAs, is that right? Α. They're not currently licensed as CPAs. Do you know if they were previously Q. licensed as CPAs? Yes, they were previously licensed and Α. closed. 0. Okay. So I'm looking, for example, at JusticeWorks Behavioral Care. It's listed twice. From the second time it's listed there, for example, there's numbers for 2017, 2018, 2019 and there's nothing for the last half of 2020. Is that the time when it -- when it closed and stopped operating as a CPA? No, it would have been before 2020. JusticeWorks provides a different service for the Department and so they no longer do -- work with families under the child placing agency, but there's a different contract for services. I see. Do you know when -- and 0. Okay. I apologize if you said this and I just wasn't taking good notes. Do you know when JusticeWorks

It's been a number of years now and I

Behavioral Care stopped operating as a CPA?

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numbers here, whether those include other payments for other contracted services that a CPA might provide apart from the specific work that it does in recruiting and helping foster families to get licensed, is that right?

- A. Again, I can't answer as to what was included here.
- Q. Okay. But we -- and we don't know then that this -- from looking just at the face of this document that this only shows money that went to CPAs to reimburse them for or to compensate them for any work that they did in recruiting or helping foster -- prospective foster families get licensed, right?

MR. COLEMAN: Object to the form of the question.

THE WITNESS: Again, I have no way of knowing what was included here on the surface.

This just shows the total amount that was paid per fiscal year.

BY MS. HANSON:

Q. Okay. And then when you were -- when you were speaking with Mr. Coleman, he asked you a series of questions about, you know, whether somebody would feel more -- possibly feel more

comfortable going to a CPA that shared -- shared their particular faith, right, than maybe -- maybe going to a different CPA, is that right?

A. Yes.

- Q. And do you think that -- well, does South Carolina have a CPA that focuses on recruiting people from every given faith?
- A. Not that I'm aware of. I think the idea is that we recruit for families that can meet the needs of children that we have in foster care, and those efforts should be based on families that can serve the children we have.

I mean, I don't know that it would be much benefit to have a group of families that we can't place children with. And so generally we're looking for families to serve children who are for our sibling groups, who are teenagers, who are adolescents and are in need of temporary care.

Q. And assuming that there -- assuming -- and I understand that there isn't, but assuming that there were a CPA that focused on every possible faith, a Jewish CPA, a Muslim CPA, you know, you name it, across the board, would that -- would that really -- would that be preferable or would that be better than having more of an equal

level playing field where if I'm a prospective foster parent I could feel comfortable going to any of the -- any of the CPAs that -- that serve my area?

- A. I would agree with that.
- Q. You would agree that the level playing field option would be better?
- A. I would agree that families should have a choice in where they want to go to become licensed where they're most comfortable with and where they feel they can serve.
- Q. And if we were talking here instead of religion, if we were talking about race or ethnicity and we said, well, it's fine because, you know, there's an agency that -- you know, that focuses on recruiting from the African American community and there's an agency that focuses on recruiting from the Asian American community and so forth, I don't need to belabor the examples, but would we -- would we -- would you generally think that that would be fair?
 - A. I would not.

MS. JANSON: Okay. I think -- I think that you've heard all you're going to hear from me. Again, thank you very, very much for your time. I

Page 265 1 know it's been a really long day. I don't know if 2 anyone has -- Miles has got a finger up. 3 MR. COLEMAN: Yeah. Let me ask just 4 one follow-up. 5 **EXAMINATION** BY MR. COLEMAN: 6 7 So Exhibit 3 that we just looked at, Q. 8 and again, Kate just made the point and you agreed 9 that -- and you said this earlier, right, that you 10 didn't compile this data, you know, you can't speak 11 authoritatively to how it was published. Who --12 who should we talk to to find that out, do you 13 know? 14 Susan Roebin --Α. 15 Q. Okay. Do you --16 Α. -- I believe was designated. 17 Okay. All right. MR. COLEMAN: Thank 18 you. 19 THE WITNESS: You're welcome. 20 Nothing further from me. MR. RIDDLE: 21 This is Jonathan. 22 MS. JANSON: Okay. I think we're done. 23 Thank you, Miss Lowe. MS. NEWMAN: 24 VIDEO TECHNICIAN: Attorney Janson, can 25 I read my closing to take us off the record?

Page 266 1 MS. JANSON: Yes, please do. 2 VIDEO TECHNICIAN: Okay. We are off 3 the record at 5:34 PM. This concludes today's testimony given by Jacqueline Lowe. The total 4 5 number of media units was six and will be retained 6 by Veritext New York. 7 (WHEREUPON, the proceedings concluded 8 at 5:34 PM.) 9 (The witness, after having been advised 10 of her right to read and sign this transcript, does 11 not waive that right.) 12 13 14 15 16 17 18 19 20 21 22 23 24 25